# MINUTES ISABELLA COUNTY BOARD OF COMMISSIONERS September 17, 2019

The Isabella County Board of Commissioners was called to order at 7:00 p.m., by Chairperson George Green in the Commission Chambers on the above date.

The Pledge of Allegiance to the United States of America was led by Chairperson George Green.

**Roll was called with the following Commissioners present:** George Green, Frank Engler, Jerry Jaloszynski, Jim Horton, James Moreno, Steve Swaney and Tobin Hope

**Commissioners Absent**: None

**Also present were:** Isabella County Administrator/Controller Margaret McAvoy, Deputy Administrator Nicole Frost, Contracted Finance Director Steve Kirinovic, and Deputy Clerk Brenda M. Young

**APPROVAL OF AGENDA:** It was moved by Commissioner Swaney and seconded by Commissioner Moreno to approve the agenda as amended. Motion Carried

#### **PUBLIC HEARING:**

At 7:05 p.m. Chairperson Green opening the public hearing on proposed fiscal year 2020 budget Resolution and General Appropriation, Resolution No. 19-09-01.

No public comment heard

At 7:06 p.m. Chairperson Green closed the public hearing on proposed fiscal year 2020 budget Resolution and General Appropriation, Resolution No. 19-09-01.

#### **FY 2020 Budget and General Appropriations:**

### ISABELLA COUNTY BOARD OF COMMISSIONERS RESOLUTION NO. 19-09-01

#### Fiscal Year 2020 Budget Resolution and General Appropriations Act

**WHEREAS,** the Uniform Budgeting and Accounting Act, Public Act 2 of 1968, as amended, requires each local unit of government to adopt a balanced budget for all required funds; and

WHEREAS, the Board of Commissioners has reviewed the recommended funding and anticipated revenues as brought forth by the County Administrator/Controller and believes the same to contain funds sufficient to finance approved County services; and

**WHEREAS,** the Board of Commissioners of Isabella County, Michigan, duly advertised a public hearing on the proposed budget for Fiscal Year (FY) 2020, as required by the Uniform Budgeting and Accounting Act.

**NOW THEREFORE BE IT RESOLVED,** that the Board of Commissioners of Isabella County, Michigan, does hereby approve the FY 2020 budget for the General Fund, showing

revenues and expenditures each totaling \$21,097,314 based on an approved millage of 6.6100 mills; and

**BE IT FURTHER RESOLVED,** that the FY 2020 Isabella County Budget is hereby adopted on a fund and activity center basis for all funds, subject to all County policies regarding the expenditure of funds and the conditions set forth in this Resolution; and

**BE IT FURTHER RESOLVED,** that the following tax rates are hereby authorized to be levied for the tax year, including authorized debt service, as summarized below:

General Government Operations	6.6100 mil
Commission on Aging	0.8776 mil
Medical Care Facility	0.7000 mil
Parks and Recreation	0.3500 mil
Transportation	0.8620 mil
GRAND TOTAL	9.3996 mil

and

**BE IT FURTHER RESOLVED,** that the Board of Commissioners hereby approves salaries effective January 1, 2020, of:

County Commissioner District 1, 2 & 3	\$7,500
County Commissioner District 4, 5, 6 & 7	\$7,000
Board of Commissioners, Chairperson District salary plus	\$500
County Clerk	\$63,909
County Drain Commissioner	\$63,909
County Register of Deeds	\$63,909
County Treasurer	\$63,909
County Prosecuting Attorney	\$110,262
County Sheriff	\$71,683
Isabella County Road Commissioner (per MCL 224.8[2])	\$4,800

And

**BE IT FURTHER RESOLVED,** per Michigan statute (MCL 224.8[3]), that Isabella County Road Commissioners shall be eligible for health insurance coverage equivalent to that afforded to members of the Isabella County Board of Commissioners. Road Commissioners shall not be eligible for payment in lieu of health insurance coverage; and

**BE IT FURTHER RESOLVED,** that the meeting per diem rates for standing boards, commissions and committees appointed by the Board of Commissioners shall be set as indicated below, effective on October 1, 2019:

Board of Public Works	\$30.00	Human Rights Committee	\$25.00
<b>Boundary Commission</b>	\$25.00	Jury Board	\$30.00
Building Authority	\$25.00	Parks and Recreation Commission	\$25.00

Canvassing Board	\$25.00	Planning Commission	\$30.00
Commission on Aging	\$25.00	Plat Board	\$25.00
Construction Board of Appeals	\$25.00	Veterans' Affairs	\$25.00
Family Independence Agency	\$25.00	Zoning Board of Appeals	\$30.00

and

BE IF FURTHER RESOLVED, that the approved employee positions on the authorized staffing level roster contained in the budget, shall limit the number of employees who can be employed and no funds are appropriated for any position or employee not on the authorized staffing level roster. Further, there may be a need to increase or decrease various positions within the budget and/or impose a hiring freeze and/or impose layoffs because of unforeseen financial changes. Therefore, the authorized staffing level roster list may be changed from time to time by the Board and/or the Board may impose a hiring freeze. County Elected Officials and County Department Heads shall abide by whatever changes are made by the Board, if any, relative to the approved positions and the number of employees stated in the authorized staffing level roster; and

**BE IT FURTHER RESOLVED,** that certain positions contained in the authorized staffing level roster which are supported in some part by a grant, cost sharing, or other sources of outside funding, are only approved contingent upon the County receiving the budgeted revenues. In the event outside funding is not received, or the County is notified that it will not be received, then said positions shall be considered unfunded and removed from the authorized staffing level roster; and

**BE IT FURTHER RESOLVED,** that the Administrator/Controller is required and directed to automatically reduce any department each time a reduction is made in federal, state and local funds. The affected department head shall promptly make the necessary layoffs and advise those affected by the service that those services are being discontinued as a result of federal, state and/or local cutbacks; and

**BE IT FURTHER RESOLVED,** that whenever it appears to the County Administrator/Controller's Office that the actual and probable revenues will be less than the estimated revenues upon which appropriations were based, and when it appears that expenditures will exceed an appropriation, the County Administrator/Controller's Office shall present to the Board recommendations to prevent expenditures from exceeding available revenues or appropriations for the fiscal year. Such recommendations shall include proposals for reducing appropriations, increasing revenues or both; and

**BE IT FURTHER RESOLVED,** that payment of bills, pursuant to MCLA 46.71, all claims against Isabella County shall be approved by the Board of Commissioners prior to being paid. Pursuant to MCLA 46.54 the Board appoints the Finance Committee to audit, allow and authorize the payment of claims against the County and thereby expedite the duties of the Board relating to such claims. The Board shall receive a list of payments at the following Board of Commissioners meeting for ratification. The office of the Administrator/Controller may pay certain bills prior to approval by the Board to avoid late penalties, service charges and interest, etc. The Board shall receive a monthly, complete list of said claims (bills) at the next month's Board Meeting; and

**BE IT FURTHER RESOLVED,** that the Administrator/Controller be, and hereby is appointed "Chief Administrative Officer," pursuant to the Uniform Budget and Accounting Act (MCL 141.422b(1)(f)), with power to administer such duties in connection with said budget, as may be from time to time, delegated to the office of Administrator/Controller by this Board; and

**BE IT FURTHER RESOLVED,** that the Chief Administrative Officer be directed to disburse to the various agencies, the approved County appropriation on the basis of need as determined by the cash balances within their respective funds; and

**BE IT FURTHER RESOLVED,** that the County Administrator/Controller be authorized to transfer monies from one category to another within an activity and between activities within the same fund in an amount up to \$50,000 for non-equipment expenditures, and up to \$25,000 for equipment expenditures when it shall be deemed necessary and a quarterly report of all transfers shall be made to the Finance and Administration Committee; and

**BE IT FURTHER RESOLVED,** that the County Administrator/Controller is authorized to cause the drafting of contracts where necessary and appropriate within established budgetary limitations and that the Chairman of the Board is authorized to sign said contracts after the Administrator/Controller approves each contract as to substance and legal counsel approves each contract as to legal form; and

**BE IT FURTHER RESOLVED,** that the Board of Commissioners hereby approves FY 2020 budget for Special Revenue Funds as shown under Attachment A; and

**BE IT FURTHER RESOLVED,** that the Isabella County Board of Commissioners hereby approves the FY 2020 budget, as presented, Tuesday, September 17, 2019.

It was moved by Commissioner Horton and seconded by Commissioner Hope to approve the Isabella County Fiscal Year 2020 Budget Resolution and General appropriation, Resolution No, 19-09-01.

**First Amended Motion:** Commissioner Jaloszynski offered a friendly amendment to take 1.3 million from the General Fund Balance and take zero dollars from the Delinquent Tax Revolving Fund (DTRF). The amendment was supported by Commissioner Moreno.

Chairperson Green Called for a Roll Call Vote on the amended motion: Ayes: Engler, Jaloszynski, And Moreno. Nays: Swaney, Hope, Horton, and Green. First Amended Motion Failed.

**Second Amended Motion:** Commissioner Engler offered a friendly amendment to take 800,000 from the DTRF, \$300,000 from the General Fund Balance and to forgo depositing the originally recommended \$200,000 into the General Fund Balance.

Chairperson Green called for a Roll Call vote on the amended motion: Ayes: Engler, Horton, Moreno, Swaney, and Green. Nays: Hope and Jaloszynski. Second Amended Motion Carried.

It was moved by Commissioner Horton and seconded by Commissioner Hope to approve the AMENDED Isabella County Fiscal Year 2020 Budget Resolution and General appropriation, Resolution No, 19-09-01. Chairperson Green called for a Roll Call vote: Ayes: Engler, Horton, Moreno, Swaney, Hope and Green. Nays: Jaloszynski. Motion Carried.

#### **GENERAL PUBLIC COMMENT:** None

#### PRESENTATIONS AND SPECIAL REPORTS: None

#### APPOINTMENTS TO BOARDS AND COMMISSIONS:

#### **Isabella County Board of Canvassers:**

It was moved by Commissioner Horton and seconded by Commissioner Hope to appoint Gladys Strong as one Republican Party member and to appoint Jessica Lapp as one Democratic Party member, using ballot provided at meeting, to serve on the Isabella County Board of Canvassers for a four-year term ending October 31, 2023. Motion Carried

It was moved by Commissioner Swaney and seconded by Commissioner Moreno to approve and place on file the September 3, 2019 Regular Meeting minutes, the September 10, 2019 Finance and Administration Committee minutes, the September 10, 2019 Criminal Justice and County Affairs Committee minutes, the September 10, 2019 Human Resources and Public Works Committee minutes and the September 5, 2019 Routine Personnel Items. Motion Carried.

#### **COMMITTEE REPORTS**

#### **Finance and Administration Committee:**

## 1. Invoice Lists: August 30, 2019 Invoice List; September 6, 2019, and September 12, 2019 Adjustment List:

It was moved by Commissioner Horton and seconded by Commissioner Hope to ratify and place on file the August 30, 2019 Invoice List in the amount of \$283,385.24, the September 6, 2019 Invoice List in the amount of \$355,300.68, and the Adjustment List dated September 12, 2019. The motion carried with 7 yeas and 0 nays. Yeas: Commissioners Green, Engler, Horton, Moreno, Swaney, Jaloszynski and Hope. Nays: None.

#### 2. State Tax Commission Form L-4029 – 2019 Tax Rate Request:

It was moved by Commissioner Hope and seconded by Commissioner Horton to approve the completion of the State Tax Commission Form L-4029 – 2019 Tax Rate Request affirming each County approved millage rate and authorize the Board chair and the County Clerk to sign the same. The motion carried with 7 yeas and 0 nays. Yeas: Commissioners Green, Engler, Horton, Moreno, Swaney, Jaloszynski and Hope. Nays: None.

#### 3. Administrator/Controller employment Agreement:

It was moved by Commissioner Horton and seconded by Commissioner Hope to extend the Isabella County Administrator/Controller Employment Agreement until September 30, 2021, and authorize the Board chair to sign the same. The motion carried with 7 yeas and 0 nays. Yeas: Commissioners Green, Engler, Horton, Moreno, Swaney, Jaloszynski and Hope. Nays: None.

#### **Criminal Justice and County Affairs Committee:**

#### 1. First Amendment to Master Services Agreement with Securus Technologies:

It was moved by Commissioner Engler and seconded by Commissioner Jaloszynski to approve the First Amendment to Master Services Agreement between Securus Technologies, Inc. and Isabella County Jail dated December 21, 2016, and authorize the Board Chair to sign the same. The motion carried with 7 yeas and 0 nays. Yeas: Commissioners Green, Engler, Jaloszynski, Horton, Moreno, Swaney, and Hope. Nays: None.

#### 2. New Hire – Sheriff Deputy:

It was moved by Commissioner Jaloszynski and seconded by Commissioner Engler to approve the request to hire a new Isabella County Sheriff Deputy at a Pay Grade Deputy, step 3 Years, in the amount of \$43,822.79. The motion carried with 7 yeas and 0 nays. Yeas: Commissioners Green, Engler, Horton, Moreno, Swaney, Jaloszynski and Hope. Nays: None.

#### 3. Agreement for Attorney Services for Indigent Individuals:

It was moved by Commissioner Engler and seconded by Commissioner Jaloszynski to enter into the Agreement for Attorney Services for Indigent Individuals (Managed Assigned Counsel Contract), effective October 1, 2019 until September 30, 2020, and authorize the Board Chair to

sign the same. The motion carried with 7 yeas and 0 nays. Yeas: Commissioners Green, Engler, Horton, Moreno, Swaney, Jaloszynski and Hope. Nays: None.

#### **Human Resources and Public Works Committee:**

#### 1. Resolution No. 19-09-02:

WHEREAS, on June 28th the Michigan Department of Health and Human Services (MDID-IS) notified the Lakeshore Regional Entity (LRE), its member Community Mental Health organizations, and the general public regarding its intent to terminate the specialty Prepaid Inpatient Health Plan contract with the LRE effective September 30, 2019; and

WHEREAS, this proposal, by the Michigan Department of Health and Human Services (MDHHS), causes a great deal of unnecessary chaos and conflict for the over 250,000 Medicaid recipients within the seven counties in Lakeshore Regional Entity; and

**WHEREAS,** this proposal eliminates local public governance of the public behavioral health system-one of the foundations of Michigan's nationally recognized behavioral health system for the past 50 years - and replaces it with a state-appointed advisory group; and

WHEREAS, this proposal does not get to the root cause of the fiscal distress of Lakeshore Regional Entity nor of the other Prepaid Inpatient Health Plans (PIHPs) facing such distress - inadequate funding over a sustained period. Without adequate funding, as required by the Michigan Mental Health Code and Michigan's Medicaid Plan, the Lakeshore system and others who have been underfunded - regardless of the greater involvement of the state in the operation of the local public system - will be unable to pay providers and provide behavioral healthcare services to persons entitled to such services; and

**WHEREAS,** a better plan could be achieved sooner, simpler, and more directly without eliminating the local public control of the public behavioral healthcare system in this region. This plan would include, MDID-IS joining Lakeshore and Beacon Health Options a three-way contract co-managing the benefit in the region; and

**WHEREAS,** a three-way contract maintains the momentum already achieved by the Lakeshore/Beacon partnership; maintains the local public governance of the public behavioral health system; and prevents the unnecessary chaos that the MDHHS proposal would create; and

**NOW THEREFORE BE IT RESOLVED,** that the County of Isabella requests that the Michigan Department of Health and Human Services (MDID-IS) do not terminate its contract with the Lakeshore Regional Entity, thereby ensuring respect for the law and the rich history of Michigan's mental health system, which is clear in its intent to maintain a publicly governed mental health system.

**BE IT FURTHER RESOLVED,** that copies of this resolution be provided to Governor Gretchen Whitmer, Senator Rick Outman, Representative Roger Hauck, Michigan Department of Health and Human Services Director Robert Gordon,

Behavioral Health and Developmental Disabilities Administration Deputy Director Dr. George Mellos, and the Michigan Association of Counties.

It was moved by Commissioner Moreno and seconded by Commissioner Swaney to adopt Resolution No. 19-09-02, Resolution to Express Opposition to Termination of state Contact with the Lakeshore Regional Entity, and authorize the Board Chair to sign the same. The motion carried with 7 yeas and 0 nays. Yeas: Commissioners Green, Engler, Jaloszynski, Horton, Moreno, Swaney, and Hope. Nays: None.

#### 2. Mount Pleasant Area Community Foundation Grant Application:

It was moved by Commissioner Swaney and seconded by Commissioner Moreno to approve the Mt. Pleasant Area Community Foundation Grant Application Assurance document, for the Coldwater Lake Family Park Benches and Recycling Bins, and authorize the Board Chair to sign the same. The motion carried with 7 yeas and 0 nays. Yeas: Commissioners Green, Engler, Jaloszynski, Horton, Moreno, Swaney, and Hope. Nays: None.

#### 3. Individual Services Contract – Registered Nurse:

It was moved by Commissioner Moreno and seconded by Commissioner Swaney to approve the Individual Services Contract between the Isabella County Commission on Aging and Eric Braman for services as a Registered Nurse, effective October 1, 2019. The motion carried with 7 yeas and 0 nays. Yeas: Commissioners Green, Engler, Jaloszynski, Horton, Moreno, Swaney, and Hope. Nays: None.

#### 4. Individual Services Contract – Bulk Meal Delivery Driver:

It was moved by Commissioner Swaney and seconded by Commissioner Moreno to approve the Individual Services Contact between the Isabella County Commission on aging and Roger Stremlow, Larry Davis, and Paul Stickler for services as a Bulk Meal Delivery Driver, effective October 1, 2019 through September 30, 2020, and authorize the Board Chair sign the same. The motion carried with 7 yeas and 0 nays. Yeas: Commissioners Green, Engler, Jaloszynski, Horton, Moreno, Swaney, and Hope. Nays: None.

#### **5.** Individual Services Contract – Activity Services:

It was moved by Commissioner Moreno and seconded by Commissioner Swaney to approve, the Individual Services Contracts between Isabella County Commission on Ageing and Steve Wood,, James VanderMey, Catherine Tobin, Judi Swartz, Valerie Faber, Angela McGuirk, and Mary Alsager to provide Activity Services and Virginia Cain to serve as Active Living Newspaper Editor, effective October 1, 2019 through September 30, 2020, and authorize the Board Chair to sign the same. The motion carried with 7 yeas and 0 nays. Yeas: Commissioners Green, Engler, Jaloszynski, Horton, Moreno, Swaney, and Hope. Nays: None.

**Intergovernmental Affairs Committee:** None

**Administrator/Controller:** None

**<u>Unfinished Business</u>**: None

- 1. Saginaw Chippewa Indian Tribe of Michigan Fall 2019 Semiannual Two-percent requests:
  - Commission on Aging requesting \$511,280.00 for Programs and Services
  - Drain Commission requesting \$20,500.00 for Isabella County Landfill PFAS Sampling
  - Materials Recovery Facility requesting \$239,267.00 for the replacement of two recycling trucks.

• Sheriff's Office requesting \$60,437.00 for in-car police video recording system It was moved by Commissioner Swaney and seconded by Commissioner Moreno to approve the following Saginaw Chippewa Indian Tribe of Michigan Semiannual Two-Percent requests prioritization for presentation to the Saginaw Chippewa Indian Tribe by the required date of September 30, 2019. The motion carried with 7 yeas and 0 nays. Yeas: Commissioners Green, Engler, Jaloszynski, Horton, Moreno, Swaney, and Hope. Nays: None.

#### 2. Michigan Indigent Defense Commission:

It was moved by Commissioner Hope and seconded by Commissioner Horton to approve the Michigan Indigent Defense Commission (MIDC) and the Department of Licensing and Regulatory Affairs (LARA) Amendment to Allow for Expenditure for Fiscal Year 2019 Unexpended Funds, and authorize the Board Chair to sign the same.

New Business: None

#### **General Public Comments:**

Isabella County Treasurer Steven Pickens stated that the County Treasurer has determined that there is \$0 surplus in the Delinquent Tax Revolving Fund (DTRF). He also stated that according to Michigan Statute the County Board has no right, title or Interest in the DTRF. He stated that the Uniform Budget Act says you cannot have a budget with a deficit and the Board cannot have the \$800,000 from the DTRF.

#### **Announcements:**

Commissioner Horton stated that the Ad Hoc committee continues to move forward. The Jail Architectural and Engineering RFP is now on the County website.

<u>Adjournment</u>: It was moved by Commissioner Horton and seconded by Commissioner Swaney to adjourn to the call of the Chair at 8:00 p.m.